

Statistical bulletin

# UK government debt and deficit: March 2019

Quarterly estimates of UK government deficit and debt, given to the European Commission under the excessive deficit procedure protocol, as part of the Maastricht Treaty.



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# 1. Main points

- General government gross debt was £1,821.3 billion at the end of the financial year ending March 2019, equivalent to 85.2% of gross domestic product (GDP) and 25.2 percentage points above the reference value of 60% set out in the Protocol on the Excessive Deficit Procedure.
- General government gross debt first exceeded the 60% Maastricht reference value at the end of the financial year ending March 2010, when it was 69.6% of GDP.
- General government deficit (or net borrowing) was £25.5 billion in the financial year ending March 2019, equivalent to 1.2% of GDP and 1.8 percentage points below the reference value of 3.0% set out in the Protocol on the Excessive Deficit Procedure.
- This is the third consecutive financial year in which general government deficit has been below the 3.0% Maastricht reference value.

### 2. Things you need to know about this release

In the UK, the general government consists of two sub-sectors: central government and local government.

Deficit (or net borrowing) measures the gap between total revenue and total spending. A positive value indicates borrowing while a negative value indicates a surplus.

Debt represents the amount the public sector owes to UK private sector organisations and overseas institutions, largely a result of government financial liabilities on the bonds (gilts) and Treasury bills it has issued.

While borrowing (or the deficit) represents the difference between total spending and receipts over a period of time, debt represents the total amount of money owed at a point in time.

The debt has been built up by successive government administrations over many years. When the government borrows (that is, runs a deficit), this normally adds to the debt total. So <u>reducing the deficit is not the same as</u> reducing the debt.

#### EU withdrawal agreement

Although the Office for Budget Responsibility (OBR) discusses the EU settlement in their <u>Economic and Fiscal</u> <u>Outlook – March 2019</u>, the details in the report are still subject to negotiation.

There is insufficient certainty at this stage for us to complete a formal assessment of impact on the general government debt and deficit.

On 28 January 2019, National Statistician John Pullinger <u>released a statement outlining our legislative</u> preparations for a possible no-deal EU exit.

## 3. Background to this release

The EU government debt and deficit statistical bulletin is published quarterly in January, April, July and October each year. This is to coincide with when the UK and other EU member states are required to report on their deficit (or net borrowing) and debt to the European Commission.

<u>The European Union (EU)</u> is an economic and political union of 28 countries. It operates an internal (or single) market, which allows free movement of goods, capital, services and people between member states.

The EU countries are:

Austria, Belgium, Bulgaria, Croatia, Republic of Cyprus, Czechia, Denmark, Estonia, Finland, France, Germany, Greece, Hungary, Ireland, Italy, Latvia, Lithuania, Luxembourg, Malta, the Netherlands, Poland, Portugal, Romania, Slovakia, Slovenia, Spain, Sweden and the UK.

Article 126 of the Treaty on the Functioning of the EU obliges member states to avoid excessive budgetary deficits. The Protocol on the Excessive Deficit Procedure, annexed to the Maastricht Treaty, defines two criteria and reference values with which member states' governments should comply. These are:

- a deficit (or net borrowing) to gross domestic product (GDP) ratio of 3%
- a debt to GDP ratio of 60%

For the UK, financial year (April to March) figures are used by the European Commission when assessing against the Protocol on the Excessive Deficit Procedure.

### 4. What's changed in this release?

This section presents information on aspects of data or methodology that have been introduced or improved since the publication of the previous bulletin, along with supporting information.

#### Bank of England Asset Purchase Facility Fund

In conjunction with HM Treasury, we have reviewed our recording of the dividends transferred from the Bank of England Asset Purchase Facility Fund (BEAPFF) to HM Treasury. The BEAPFF is classified outside the general government sector.

This has shown that interest payments on the outstanding Asset Purchase Facility (APF) loan have been overestimated in months when dividends are transferred to HM Treasury, because of a misinterpretation of the underlying administrative data.

Previously, in months when the Bank of England Monetary Policy Committee (MPC) did not meet, a cash interest payment was imputed on the loan, deducting it from the dividend payment to central government. We have revised our dividend payments from April 2016 onwards, adjusting these payments up by the previously imputed interest payments (which are now recorded as zero in months when the MPC does not meet).

In June 2019, we have therefore increased the APF dividend payments from the Bank of England to HM Treasury by £0.2 billion, £0.7 billion and £1.1 billion in financial years ending 2017, 2018 and 2019 respectively.

Central government net borrowing in this period was reduced by an amount equivalent to the transfer, while the net borrowing of the Bank of England was increased by an equal and offsetting amount.

#### UK contributions to the European Union budget

In February 2019, the UK's gross national income (GNI) and Value Added Tax (VAT) contribution to the EU was  $\pounds 2.9$  billion,  $\pounds 1.0$  billion higher than in February 2018; the highest cash payment in any month on record (monthly records began in January 1993). This is largely because of the timing of payments made to the EU by all member states, rather than a reflection of any budgetary increase.

EU regulation sets out a "draw-forward" mechanism, which allows the European Commission to call up to five months' worth of contributions within the first quarter of the calendar year from member states. This process enables the EU to manage its cash flow, as a larger proportion of the expenditure is paid out during the first quarter of the budgetary year.

The request for more funding from member states under the draw-forward does not increase contributions over the year, it reprofiles contributions over the budgetary year.

In 2019, the draw-forward request from the EU to all member states was for 4.7 months' worth of contributions in the first quarter, compared with 3.7 months' worth in 2018, which has led to the higher payment this year.

This payment was anticipated by the Office for Budget Responsibility (OBR) in their March 2019 forecast.

### 5. How much is the general government gross debt?

At the end of the financial year ending March 2019, UK general government gross debt was £1,821.3 billion, equivalent to 85.2% of gross domestic product (GDP) (Table 1 and Figure 1). This represents an increase of £57.5 billion since the end of the financial year ending March 2018, although debt as a percentage of GDP fell by 0.1 percentage points from 85.3% over the same period. This fall in the ratio of debt to GDP implies that GDP is currently growing at a greater rate than government debt.

The average general government gross debt across the 28 EU member states at the end of December 2018 was 80.0% of GDP.

UK general government gross debt first exceeded the 60.0% Maastricht reference value at the end of the financial year ending March 2010, when it was 69.6% of GDP (or £1,076.6 billion) and it continues to remain above this reference value.

At the end of the calendar year 2018, UK government gross debt was £1,837.5 billion (86.8% of GDP).

#### Table 1: General government gross debt

UK, financial year ending March 2011 to financial year ending March 2019 and calendar years 2010 to 2018

									£ billion <sup>3</sup>
Financial Years	2010/11	2011/12	2012/13	2013/14	2014/15	2015/16	2016/17	2017/18	2018/19 1
Debt <sup>2</sup>	1,214.5	1,349.7	1,425.6	1,522.5	1,604.0	1,652.0	1,720.0	1,763.8	1,821.3
as % GDP	75.6	81.8	83.3	85.5	86.5	86.4	86.5	85.3	85.2
Calendar Years	2010	2011	2012	2013	2014	2015	2016	2017	2018
Debt <sup>2</sup>	1,194.3	1,328.8	1,424.8	1,499.8	1,604.8	1,666.0	1,731.4	1,786.1	1837.5
as % GDP	75.2	80.8	84.1	85.2	87.0	87.9	87.9	87.1	86.8

Source: Office for National Statistics

Notes:

1. 2018/19 refers to the financial year ending March 2019.

2. Consolidated and at nominal values.

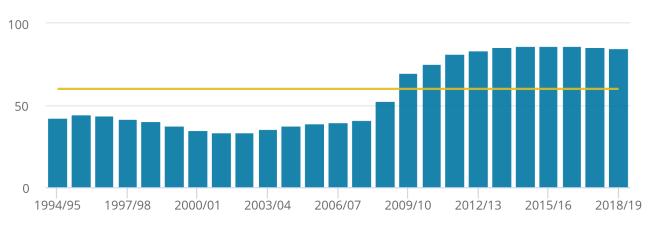
3. Unless otherwise stated.

# Figure 1: General government gross debt has been above the 60% of GDP reference value since the financial year ending 2010

General government gross debt as a percentage of GDP<sup>1</sup>, UK, financial year ending March 1995 to financial year ending March 2019

# Figure 1: General government gross debt has been above the 60% of GDP reference value since the financial year ending 2010

General government gross debt as a percentage of GDP^1^, UK, financial year ending March 1995 to financial year ending March 2019





#### Source: Office for National Statistics

#### Notes:

- 1. GDP gross domestic product.
- 2. Debt to GDP ratio reference value is 60%.

### 6. How much is the general government deficit?

In the financial year ending March 2019, the UK general government deficit was £25.5 billion, equivalent to 1.2% of gross domestic product (GDP) (Table 2 and Figure 2); the lowest since the financial year ending March 2002 when it was 0.4%. This represents a decrease of £17.1 billion compared with the financial year ending March 2018.

In the calendar year 2018, the UK government deficit was £32.3 billion (or 1.5% of GDP), a decrease of £5.3 billion compared with the previous calendar year.

#### Table 2: General government deficit

UK, financial year ending March 2011 to financial year ending March 2019 and calendar years 2010 to 2018

									$\pounds$ billion <sup>2</sup>
Financial Years	2010/11	2011/12	2012/13	2013/14	2014/15	2015/16	2016/17	2017/18	2018/19 1
Deficit	141.3	123.6	123.5	99.3	89.3	74.8	46.1	42.6	25.5
as % GDP	8.8	7.5	7.2	5.6	4.8	3.9	2.3	2.1	1.2
Calendar Years	2010	2011	2012	2013	2014	2015	2016	2017	2018
Deficit	147.3	122.9	136.8	94.0	98.6	79.6	57.0	37.6	32.3
as % GDP	9.3	7.5	8.1	5.3	5.3	4.2	2.9	1.8	1.5

Source: Office for National Statistics

Notes:

1. 2018/19 refers to the financial year ending March 2019.

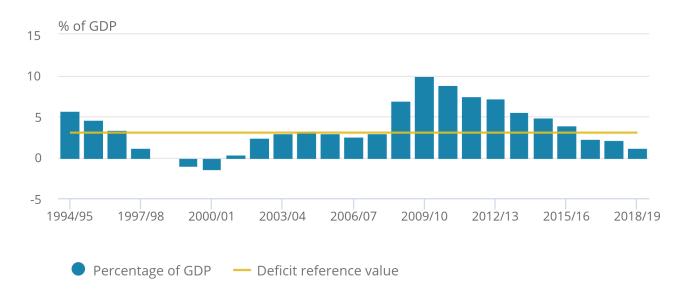
2. Unless otherwise stated.

# Figure 2: General government net borrowing has been below 3% of GDP for the third consecutive year since the financial year ending 2008

General government net borrowing (deficit) as a percentage of GDP<sup>1</sup>, UK, financial year ending March 1995 to financial year ending March 2019

### Figure 2: General government net borrowing has been below 3% of GDP for the third consecutive year since the financial year ending 2008

General government net borrowing (deficit) as a percentage of GDP^1^, UK, financial year ending March 1995 to financial year ending March 2019



#### Source: Office for National Statistics – Public Sector Finances

#### Notes:

- 1. GDP gross domestic product.
- 2. Deficit to GDP ratio reference value is 3%.

### 7. How do these figures compare with other publications?

The general government debt and deficit figures published in this bulletin (for the time period 1997 onwards) are fully consistent with those published in the <u>Public sector finances</u>, UK: May 2019 statistical bulletin, published on 21 June 2019.

There are two main differences between the headline debt and deficit measures published in the public sector finances, and the debt and deficit figures published in this bulletin.

Firstly, this bulletin includes only the debt and deficit of central and local government bodies. The public sector finances' measures also include the debt and deficit of other public sector bodies, including public non-financial corporations and the Bank of England.

Secondly, this bulletin reports gross debt, while the public sector finances' focus is net debt. Gross debt represents only the financial liabilities (debt securities, loans and deposits) of central and local government, while net debt deducts any liquid assets (official reserve assets and other cash or cash-like assets) from these financial liabilities.

## 8. How do these figures compare internationally?

This release is fully consistent with the latest data transmission on UK government deficit (or net borrowing) and debt that the UK and other EU member states are required to report quarterly to the European Commission.

Eurostat analyses all data provided by member states and publishes a press release, which places the <u>UK</u> figures in a European context and provides commentary on any issues specific to member states.

The debt and deficit figures in this statistical bulletin will be published by <u>Eurostat on 19 July 2019</u> in context with the other 27 EU member states.

According to the <u>latest published figures (PDF, 434KB)</u> (24 April 2019), there were 14 member states (including the UK) that had a gross debt at the end of December 2018 that exceeded the 60% of GDP reference value.

The UK, uniquely within the EU, is assessed against the deficit and debt on a UK financial year basis (April to March).

The tables in this bulletin present the UK government debt and deficit position at the end of both the financial and calendar years.

Estimates for the calendar year 2018 were first provided to Eurostat in March 2019, while these are the first estimates for the financial year ending March 2019. In September 2019, the UK will provide Eurostat with the second estimates of the financial year ending March 2019, and the third estimates for the calendar year 2018.

While the main statistics provided to Eurostat are those of general government consolidated gross debt and deficit, supplementary government finance statistics are also supplied by member states. A full set of government finance tables provided by the UK to Eurostat are included in this release.

### 9. Revisions since previous release

This is the first time that debt and deficit figures for the financial year ending March 2019 have been reported in this statistical bulletin series. It is the second time that debt and deficit figures for the full calendar year ending 2018 have been reported.

Since the last <u>publication of this bulletin in April 2019</u>, there have been no revisions to the general government deficit for 2018, however in 2016 and 2017 the deficit has been revised upwards by £0.1 billion and £0.5 billion respectively. There have been no revisions to debt over the same period. These revisions are primarily the result of improved departmental (and other government bodies) data replacing previous estimates and changes mentioned above in section 4.

<u>Table M8R</u> presents the revisions to our main aggregates since the last publication of the government debt and deficit return, as reported to the European Commission in December 2018. These revisions are consistent with revisions incorporated within the <u>Public sector finances statistical bulletin</u>.

The <u>Public sector finances revisions policy</u> provides information on when users of the statistics published in the Public sector finances and UK government debt and deficit statistical bulletins should expect to see methodological and data-related revisions. Details of the methodology and sources employed can be found in the <u>Public sector finances methodological guide</u>.

# 10. Quality and methodology

The public sector finances <u>Quality and Methodology Information (QMI) report</u> contains important information on:

- the strengths and limitations of the data and how it compares with related data
- uses and users of the data
- how the output was created
- the quality of the output including the accuracy of the data

The public sector finances <u>methodological guide</u> provides comprehensive contextual and methodological information concerning the monthly Public sector finances statistical bulletin and related publications, including this release.

The guide sets out the conceptual and fiscal policy context, identifies the main fiscal measures, and explains how these are derived and interrelated. Additionally, it details the data sources used.

### 11. Looking ahead

This section presents information on aspects of data or methodology that are planned but not yet included in the public sector finances and related publications.

On 31 May 2019, we published the second in our series of development articles, <u>Looking ahead – developments</u> <u>in public sector finance statistics: 2019</u>. In this article we listed several short-term areas of work that we aim to implement in public sector finances (PSF) statistics within 18 months from the date of this publication, including:

- treatment of student loans
- presentation of pension data on a gross basis
- International Monetary Fund's Government Finance Statistics framework
- treatment of depreciation
- · continuous development of public sector net financial liabilities
- recording of leases

The article also provides some detail on the areas of planned medium- and longer-term development.

In December 2018, we announced our decision to replace the current treatment of student loans in our finance statistics with a <u>treatment that better reflects government's financial position</u>. This new approach is described in our methodology article <u>Student loans in public sector finances: a methodological guide</u>, published on 21 June 2019. It recognises that a significant proportion of student loans debt will never be repaid by recording government expenditure related to the cancellation of student loans in the period that loans are issued, rather than decades afterwards.

When we announced our initial decision, we estimated (based on Office for Budget Responsibility (OBR) calculations) that introducing the new treatment would increase deficit by approximately £12 billion in the financial year ending March 2019. Since December 2018, we have worked with the Department for Education to develop and refine the modelling that underlies these estimates. Following this work, our latest estimate of the impact on deficit in the financial year ending March 2019 is that it will be increased by £10.6 billion.

### 12 . Annex A: Government deficit and debt return dataset

Summary, reconciliation, and revisions information on UK government deficit and debt figures by calendar and financial year.

### 13 . Annex B: Supplementary tables

### European System of Accounts 2010: ESA 2010 Table 2

Main aggregates of general government ESA Table 2 provides a breakdown of general government expenditure (both current and capital) and general government revenue.

### ESA Table 25

Quarterly non-financial accounts of general government <u>ESA Table 25 provides a breakdown of general</u> government expenditure (both current and capital) and general government revenue.

### ESA Table 27

Quarterly financial accounts of general government <u>Complete set of quarterly financial accounts of the general</u> government sector and its sub-sectors compiled according to ESA 2010.

#### ESA Table 28

Quarterly government debt (Maastricht debt) for general government <u>Government debt on a quarterly basis, for</u> general government and its sub-sectors.

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Date of next publication: 18-Oct-19

- Government Deficit under the Maastricht Treaty Reconciliation of versions of net borrowing
- Government Deficit and Debt Under the Maastricht Treaty
- M9 Supplementary table for the financial crisis

#### M1 Government Deficit and Debt Under the Maastricht Treaty Summary Table Not seasonally adjusted

	ary lable sonally adjusted	ł			£ million
	General government net borrowing	General government gross consolidated debt at nominal value	Gross domestic product (GDP) at current market prices	Net borrowing as a percentage of GDP	Gross consolidated debt as a percentage of GDP
Financial years		NE00			
1000/00	-MNY3			0.5	YEQJ
1992/93	47,832			6.5	
1993/94	53,036			6.8 5.7	
1994/95 1995/96	46,828 39,293		,	4.6	
1995/98	31,407			3.4	
1997/98	10,498			1.1	
1998/99	-275			0.0	
1999/00	-10,085			-1.0	
2000/01	-15,942			-1.5	
2001/02	4,470			0.4	
2002/03	28,984			2.4	
2003/04	36,550			2.9	
2004/05	42,887			3.2	
2005/06	42,280			3.0	39.2
2006/07	38,299	595,361	1,487,530	2.6	40.0
2007/08	45,047	638,180	1,558,747	2.9	40.9
2008/09	107,561	822,026	1,563,555	6.9	52.6
2009/10	154,949	1,076,645	1,547,137	10.0	69.6
2010/11	141,331	1,214,478	1,606,602	8.8	
2011/12	123,641	1,349,676		7.5	
2012/13	123,486	1,425,567	1,710,685	7.2	
2013/14	99,347			5.6	
2014/15	89,301	1,604,017		4.8	
2015/16	74,839			3.9	
2016/17	46,124			2.3	
2017/18 2018/19	42,647 25,504			2.1 1.2	
Calendar years					
1992	41,006	242,446	727,965	5.6	33.3
1993	52,653		766,408	6.9	
1994	47,920			5.9	
1995	43,931	378,245	846,536	5.2	
1996	33,909		903,432	3.8	
1997	19,874			2.1	43.4
1998	3,255			0.3	
1999	-6,588			-0.6	
2000	-15,023			-1.4	
2001 2002	-2,566 22,180	,		-0.2 1.9	
2002	39,286			3.1	34.4 35.6
2003	40,237			3.1	38.6
2004	43,696		1,388,753	3.1	39.8
2005	40,537		1,465,902	2.8	
2007	40,647		1,541,442	2.6	
2008	81,431	784,963		5.2	
2009	154,952			10.1	63.7
2010	147,251	1,194,338		9.3	
2011	122,892	1,328,779	1,644,546	7.5	80.8
2012	136,773			8.1	84.1
2013	94,041	1,499,789		5.3	
2014	98,577			5.3	
2015	79,556			4.2	
2016	56,967			2.9	
2017	37,568			1.8	
2018	32,300	1,837,531	2,117,724	1.5	86.8

#### M2 General Government Gross Debt at Nominal Value Consolidated

	Not seaso	nally adjusted				£ million
			-			General government gross
			Currency and	Bills and short-term	Medium and long-term	consolidated debt at nominal
		Loans	deposits	bonds	bonds	value
Financia	years	07/7	0714	VEOE	VEOE	¥500
	1002/02	GTK7	GTK4	YEQE	YEQF	YEQG
	1992/93 1993/94	17,045 17,903	53,255 58,565	9,332 7,646	177,481 220,289	257,113 304,403
	1993/94	26,663	63,080	11,002	243,094	343,839
	1995/96	26,145	69,213	13,812	272,348	381,518
	1996/97	24,221	73,573	7,336	297,806	402,936
	1997/98	20,944	75,134	4,191	302,513	402,782
	1998/99	22,837	74,457	6,742	299,959	403,995
	1999/00	24,690	72,396	4,093	296,184	397,363
	2000/01	22,895	74,861	3,373	285,344	386,473
	2001/02	23,960	73,702	9,155	277,410	384,227
	2002/03	29,072	76,053	14,736	286,401	406,262
	2003/04	33,831	78,274	19,187	318,816	450,108
	2004/05	35,392	80,036	24,207	365,539	505,174
	2005/06	38,394	85,762	21,900	407,556	553,612
	2006/07	44,707	91,037	16,796	442,821	595,361
	2007/08 2008/09	39,521 25,677	101,843	17,505	479,311 607,559	638,180
	2008/09 2009/10	35,677 28,192	135,106 128,288	43,684 62,588	857,577	822,026 1,076,645
	2010/11	28,973	125,172	62,047	998,286	1,214,478
	2011/12	29,102	137,620	68,658	1,114,296	1,349,676
	2012/13	29,554	130,147	55,203	1,210,663	1,425,567
	2013/14	28,652	130,465	54,815	1,308,528	1,522,460
	2014/15	32,167	149,009	62,864	1,359,977	1,604,017
	2015/16	34,114	153,669	75,726	1,388,458	1,651,967
	2016/17	37,691	175,577	66,327	1,440,439	1,720,034
	2017/18	43,277	181,691	64,067	1,474,799	1,763,834
	2018/19	46,314	190,731	74,199	1,510,020	1,821,264
Calendar	years					
	1992	17,686	51,048	9,607	164,105	242,446
	1993	13,749	57,599	9,167	238,276	318,791
	1994	21,393	63,709	9,181	230,292	324,575
	1995	23,680	67,857	20,546	266,162	378,245
	1996	24,681	74,956	6,361	294,255	400,253
	1997	21,946	75,481	4,443	309,975	411,845
	1998 1999	21,251 30.641	74,831 74 114	4,542 3 800	307,593	408,217 410,732
	2000	30,641 31,453	74,114 77,425	3,800 2,358	302,177 291,897	410,732 403,133
	2000	25,676	75,030	10,818	276,093	387,617
	2002	29,621	77,118	21,199	279,045	406,983
	2003	32,452	79,709	23,836	309,519	445,516
	2004	43,616	82,397	28,847	351,829	506,689
	2005	47,206	86,888	24,280	394,217	552,591
	2006	45,988	92,054	20,964	437,765	596,771
	2007	47,081	99,866	18,249	478,261	643,457
	2008	56,674	119,754	31,406	577,129	784,963
	2009	28,913	127,775	57,304	765,805	979,797
	2010	28,435	126,831	54,434	984,638	1,194,338
	2011	30,878	134,875	69,318	1,093,708	1,328,779
	2012	29,834	132,740	49,825	1,212,399	1,424,798
	2013 2014	29,897 30,081	125,614 143,833	35,284 60,349	1,308,994 1,370,525	1,499,789 1,604,788
	2014	34,565	143,833	79,748	1,396,930	1,665,979
	2015	33,970	172,617	93,997	1,430,808	1,731,392
	2017	41,326	188,328	79,189	1,477,226	1,786,069
	2018	52,441	190,254	70,476	1,524,360	1,837,531

#### M3 General Government Transactions in Maastricht Debt Instruments Consolidated

£ million

Not seasonally adjusted (+ = increase in liabilities, - = decrease in liabilities)

	,				
					General government
					transactions in
		Currency and		Medium and long-	Maastricht debt
	Loans	deposits	term bonds	term bonds	instruments
Financial years	GTG8	GTG3	YEQN	YEQO	YEQR
1992/9		4,721	-4,620	37,037	37,252
1993/9		5,212	-1,850	48,965	53,000
1994/9	5 8,752	4,455	4,583	22,663	40,453
1995/9	6 -976	6,161	2,736	28,222	36,143
1996/9		5,503	-5,789	26,768	24,313
1997/9		1,572	-2,920	6,896	3,714
1998/9		-261	2,451	-3,788	10
1999/0	,	-1,995	-2,626	62	-6,873
2000/0 2001/0		2,479 -1,069	-678 5,781	-13,543 -9,473	-13,375 -4,370
2001/0		2,415	5,720	8,409	21,596
2002/0		2,287	4,444	32,408	44,038
2004/0		1,816	1,094	41,699	43,537
2005/0		5,797	-2,309	42,292	48,633
2006/0	7 6,580	5,287	-5,107	37,649	44,409
2007/0		10,805	709	35,846	42,040
2008/0	9 -4,588	33,264	26,173	131,490	186,339
2009/1	0 -7,340	-11,531	18,891	210,109	210,129
2010/1		-3,334	-591	127,910	123,626
2011/1		12,547	6,611	126,133	141,255
2012/1		-7,544	-13,455	101,133	82,589
2013/1		349	-388	92,314	94,273
2014/1		18,700	8,050	59,907	89,999
2015/1 2016/1	,	4,629 21,876	12,862 -9,398	40,826 66,670	61,370 81,633
2010/1		6,113	-2,259	41,085	48,701
2018/1		9,058	10,132	36,307	58,388
Calendar years					
1992	424	4,702	-4,874	30,482	30,734
1993	-3,971	4,948	-447	53,096	53,626
1994	7,498	5,726	1,069	24,292	38,585
1995	1,918	4,320	11,541	22,608	40,387
1996	740	7,079	-13,504	31,486	25,801
1997	-2,830	1,904	-1,595	16,606	14,085
1998	739	-623	-26	-3,170	-3,080
1999	4,920	-304	-608	-1,805	2,203
2000 2001	964 -5,930	3,369 -2,356	-1,434 8,504	-12,804 -17,781	-9,905 -17,563
2001	3,352	2,169	10,510	2,999	19,030
2002	2,920	2,661	2,629	31,081	39,291
2004	8,612	2,740	1,084	37,150	49,586
2005	3,592	4,557	-4,569	44,593	48,173
2006	-1,073	5,196	-3,318	43,411	44,216
2007	1,010	7,812	-2,716	41,887	47,993
2008	8,713	19,890	13,156	99,188	140,947
2009	-27,288	8,019	25,893	194,162	200,786
2010	-1,431	-5,811	-2,933	165,441	155,266
2011	-1,250	8,074	14,884	114,247	135,955
2012	-85	-2,098	-19,493	129,299	107,623
2013	1,141	-7,201 18 305	-14,541	93,890 62 301	73,289 106 241
2014 2015	480 4,766	18,305 10,983	25,065 19,400	62,391 39,704	106,241 74,853
2015	4,700 694	17,812	14,250	49,945	82,701
2017	5,137	15,711	-14,807	53,922	59,963
2018	10,110	1,924	-8,714	48,071	51,391

# Reconciliation of General Government Net Borrowing with General Government Gross Consolidated Debt at Nominal Value Not seasonally adjusted Μ4

								Increase in general government
	Gener	al Net	t	LESS Net		Adjustment		government
		nt acquisition		incurrence		from market	Other	consolidated
	N borrowir		Consolidating transactions		for holding gains/losses <sup>1</sup>	to nominal value	adjustments 2	debt at nominal value
Financial years		.9		naontroo	gamerice	, all a		
1992	/93 47,83	32 -17,873	7,689	-402	2,676	-194	8,376	48,104
1992				-402	2,070	-904	-5,231	47,392
1994				-1,071	-1,331	-2,005	3,236	39,977
1995				-1,059	136	-1,431	2,625	38,248
1996	/97 31,22			-1,574	-579	-785	-5,518	18,893
1997				-1,421	-236	-2,022	-2,416	-154
1998		,		837	151	-666	280	1,213
1999				-302	4,162	1,640	-5,809	-6,632
2000				-24,234	-309	-1,070	3,186	-10,890
2001				-621	58	2,174	1,001	-2,246
2002 2003				-3,304 -227	81 -85	162 -1,081	-1,966	22,035 43,846
2003				-227	-05 2,627	-1,001	2,969 7,931	43,040 55,066
2005				-5,926	159	-165	-4,302	48,438
2006	,			4,736	-269	-1,535	-7,163	41,749
2007				-367	113	666	-11,818	42,819
2008				-12,337	749	-3,242	10,495	183,846
2009	/10 154,94	19 67,274	-47	-7,867	-915	-2,045	43,270	254,619
2010		31 -17,524	-2,275	-811	503	-3,503	20,112	137,833
2011	/12 123,64	1 28,139	-11,909	1,058	2,847	-8,904	326	135,198
2012				-42,397	-1,363	-5,335	-2,992	75,891
2013				-2,831	-1,349	3,969	-6,315	96,893
2014				-1,376	-952	-7,490	-8,727	81,557
2015				546	-862	-12,558	5,576	47,950
2016				1,075	1,268	-14,834	514	68,067
2017 2018				-782 -6,098	1,850 151	-6,751 -1,085	-1,462 -2,491	43,800 57,430
Calendar years	5							
	1000 11.0	45.070	5.054	000	0.004	1 400	0.404	44 500
	1992 41,00			-362	3,221	-1,498	9,184	41,533
	1993 52,65 1994 47,92			-2,222 -232	81 -1,116	-1,822 -498	-3,030 1,895	49,489 38,486
	1995 43,93			-2,330	-164	-430	2,203	42,226
	1996 33,90			733	-767	-362	-805	25,872
	1997 19,87			-2,064	-100	-1,443	-1,084	11,592
	1998 3,2	,		-1,873	88	-864	-272	-3,628
	1999 -6,58			3,387	4,090	1,610	-6,903	2,515
	2000 -15,02	23 32,546	-929	-25,142	96	201	652	-7,599
	2001 -2,56			17		1,461	1,868	-15,516
	2002 22,18			-639	-4	-324	609	19,366
	2003 39,28			-2,526	-168	-1,839	1,134	38,533
	2004 40,23			5,312	2,530	-1,458	8,054	61,173
	2005 43,69			-1,504		-1,075	-3,178	45,902
	2006 40,53 2007 40,64			-3,302 -299	-126 57	458 -1,364	-4,986 -4,328	44,180 46,686
	2007 40,84			-299	887	-1,364 -328	-4,328 8,629	40,000
	2009 154,95			-11,189	363	-5,479	-412	194,834
	2010 147,2			-299	-1,975	-4,243	65,669	214,541
	2011 122,89			1,649	3,461	-4,975	-440	134,441
	2012 136,7			-39,865	-1,883	-9,721	-6,983	96,019
	2013 94,04			-3,151	1,751	-49	-78	74,991
	2014 98,5		-2,723	-492		-317	-10,178	104,999
	2015 79,55		,	-2,167	-954	-12,708	3,602	61,191
	2016 56,96			1,438	-781	-16,507	-554	65,413
	2017 37,50 2018 32,30			98 -5,777	2,218 1,006	-7,504 -935	-1,449 18	54,677 51,462

<1>

(+) = holding gain, (-) = holding loss. Other adjustments includes the impact of reclassifications such as the reclassification of Northern Rock and Bradford & <2> Bingley in 2010

# M5 Reconciliation of General Government Gross Consolidated Debt at Nominal Value with ESA 2010 balance sheets

with ESA 2010 balance sheets														£ million
		2012/13	2013/14	2014/15	2015/16	2016/17	2017/18	2018/19	2013	2014	2015	2016	2017	2018
GENERAL GOVERNMENT TOTAL FINANCIAL LIABILITIES <sup>1</sup>	KQ6T	1,875,654	1,882,531	2,146,525	2,225,867	2,451,756	2,462,441	2,564,191	1,838,776	2,107,198	2,157,833	2,439,218	2,490,014	2,506,235
LESS Other Accounts payable (F.8)	-NNMI	-84,357	-89,108	-92,958	-95,096	-97,536	-100,943	-105,905	-84,303	-85,836	-91,998	-94,135	-98,294	-104,397
LESS Monetary gold and special drawing rights (F.1)	-M9MM	-10,039	-9,411	-9,446	-9,912	-11,042	-10,477	-10,735	-9,450	-9,406	-9,476	-11,074	-10,681	-11,102
LESS Insurance, pension & standardised guarantees (F.6)	-NNBZ	-36,072	-28,728	-18,302	-26,211	-18,924	-13,675	-8,573	-32,572	-17,723	-25,931	-20,704	-15,064	-8,927
General govt. gross unconsolidated debt at market prices	YEQQ	1,745,186	1,755,284	2,025,819	2,094,648	2,324,254	2,337,346	2,438,978	1,712,451	1,994,233	2,030,428	2,313,305	2,365,975	2,381,809
Consolidation														
LG deposits with CG	GTI9	1,602	1,410	1,221	860	1,510	1,890	1,875	1,225	961	879	967	1,600	1,336
LG holdings of treasury bills	NJEW	1,197	1,893	2,147	2,189	705	532	760	1,525	2,269	2,591	866	744	556
LG holdings of gilts	APEI	254	1,308	644	600	511	230	155	1,659	1,126	545	432	582	235
CG loans to LG	GTG4	64,330	64,048	64,547	66,239	68,392	71,881	79,665	64,202	64,762	65,595	67,932	70,530	76,328
LG loans to CG	GTG5	263	450	450	450	450	450	450	403	450	450	450	450	450
Total consolidation	MDQD	67,646	69,109	69,009	70,338	71,568	74,983	82,905	69,014	69,568	70,060	70,647	73,906	78,905
General govt. gross consolidated debt at market prices	MDQE	1,677,540	1,686,175	1,956,810	2,024,310	2,252,686	2,262,363	2,356,073	1,643,437	1,924,665	1,960,368	2,242,658	2,292,069	2,302,904
LESS British central government securities at market prices	-NIJI	-1,387,349	-1,403,772	-1,644,798	-1,710,826	-1,927,525	-1,930,120	-2,003,001	-1,383,096	-1,619,064	-1,641,324	-1,895,106	-1,942,865	-1,948,678
PLUS British central government securities at nominal prices	BKPM	1,142,442	1,244,355	1,300,401	1,346,337	1,404,898	1,440,449	1,476,999	1,243,310	1,307,395	1,353,162	1,393,931	1,445,158	1,491,002
:less other bonds at market prices	-NIJJ	-73,240	-66,780	-65,118	-46,490	-41,630	-39,292	-37,874	-68,206	-68,969	-46,455	-42,953	-36,793	-37,144
:plus other bonds at nominal prices	GK5N	66,174	62,482	56,722	38,636	31,605	30,434	29,067	64,344	60,761	40,228	32,862	28,500	29,447
General govt. gross $\ensuremath{consolidated}$ debt at nominal $\ensuremath{prices}^2$	YEQG	1,425,567	1,522,460	1,604,017	1,651,967	1,720,034	1,763,834	1,821,264	1,499,789	1,604,788	1,665,979	1,731,392	1,786,069	1,837,531

<1> Excludes financial derivatives

<2> General govt. gross consolidated debt as defined in the Maastricht Treaty

# M6 Reconciliation of Transactions in Maastricht Debt Instruments with ESA 2010 financial account

														£ million
		2012/13	2013/14	2014/15	2015/16	2016/17	2017/18	2018/19	2013	2014	2015	2016	2017	2018
GENERAL GOVERNMENT TRANSACTIONS IN FINANCIAL LIABILITIES <sup>1</sup>	NFSK	126,568	102,001	94,807	66,074	86,353	56,498	72,240	80,648	109,456	82,736	86,519	68,362	62,844
LESS Other Accounts payable (F.8)	-NFVL	-40,463	-4,823	-3,853	-2,139	-2,437	-3,408	-4,960	-4,340	-1,602	-6,163	-2,134	-4,160	-5,480
LESS Monetary gold and special drawing rights (F.1)	-NFSL	-	-	-	-	-	-	-	-	-	-	-	-	-
LESS Insurance technical reserves (F.6)	-NMQL	-2,008	-1,442	-1,055	-1,236	-1,053	-974	-974	-1,623	-1,059	-1,228	-1,097	-980	-974
General govt. unconsolidated transactions in Maastricht debt instruments	MDQF	84,097	95,736	89,899	62,699	82,863	52,116	66,306	74,685	106,795	75,345	83,288	63,222	56,390
Consolidation														
LG deposits with CG	GTF4	227	-191	-188	-361	650	380	-14	-816	-262	-80	89	632	-262
LG holdings of treasury bills	NFPV	-78	696	253	42	-1,485	-174	228	226	744	321	-1,726	-123	-187
LG holdings of gilts	NFQI	-735	1,053	-664	-44	-89	-281	-76	1,275	-534	-582	-113	150	-349
CG loans to LG	GTF8	1,831	-282	499	1,692	2,154	3,490	7,780	505	560	833	2,337	2,600	5,797
LG loans to CG	GTF6	263	187	0	0	0	0	0	206	46	0	0	0	0
Total consolidating transactions	YEQP	1,508	1,463	-100	1,329	1,230	3,415	7,918	1,396	554	492	587	3,259	4,999
General govt. consolidated transactions in Maastricht debt instruments	YEQR	82,589	94,273	89,999	61,370	81,633	48,701	58,388	73,289	106,241	74,853	82,701	59,963	51,391

<1> Excludes financial derivatives

#### M7 Government Deficit under the Maastricht Treaty Reconciliation of versions of net borrowing Not seasonally adjusted

£ million<sup>1</sup>

	General government net borrowing (UK Public Sector Finances version) <sup>3</sup>	General government net borrowing (EDP <sup>4</sup> version)	Gross domestic product, GDP, at current market prices	Net borrowing as a percentage of GDP (Public sector finances version)	Net borrowing as a percentage of GDP (EDP <sup>4</sup> version) <sup>2,3</sup>
Financial years					
1995/96	-NNBK 37,138	-MNY3 39,293		4.3	4.6
1996/97	29,618	31,407	916,578	4.3	
1997/98	10,498	10,498	959,331	1.1	1.1
1998/99	-275	-275	1,003,372		
1999/00	-10,085	-10,085		-1.0	
2000/01	-15,942	-15,942			
2001/02	4,470	4,470		0.4	
2002/03	28,984	28,984			
2003/04	36,550	36,550			
2004/05	42,887	42,887	1,327,919	3.2	
2005/06	42,280	42,280			
2006/07	38,299	38,299	1,487,530	2.6	
2007/08	45,047	45,047		2.9	2.9
2008/09	107,561	107,561	1,563,555	6.9	6.9
2009/10	154,949	154,949	1,547,137	10.0	10.0
2010/11	141,331	141,331	1,606,602	8.8	8.8
2011/12	123,641	123,641	1,650,370	7.5	7.5
2012/13	123,486	123,486			
2013/14	99,347	99,347	1,781,350		
2014/15	89,301	89,301	1,855,049		
2015/16	74,839	74,839	1,912,472		
2016/17	46,124	46,124	1,989,398		
2017/18	42,647	42,647		2.1	2.1
2018/19	25,504	25,504	2,136,415	1.2	1.2
Calendar years					
1995	42,293	43,931	846,536	5.0	5.2
1996	32,180	33,909	903,432		
1997	19,018	19,874	948,953	2.0	2.1
1998	3,255	3,255	991,238	0.3	0.3
1999	-6,588	-6,588	1,031,158		
2000	-15,023	-15,023	1,089,341	-1.4	
2001	-2,566	-2,566			
2002	22,180	22,180	1,182,956		
2003	39,286	39,286		3.1	3.1
2004	40,237	40,237	1,312,854		3.1
2005	43,696	43,696		3.1	3.1
2006	40,537	40,537	1,465,902	2.8	2.8
2007	40,647	40,647	1,541,442		2.6
2008	81,431	81,431	1,579,796		
2009	154,952	154,952			10.1
2010	147,251	147,251	1,587,466		
2011	122,892	122,892			7.5
2012	136,773	136,773	1,694,417	8.1	8.1
2013	94,041	94,041	1,761,347		
2014	98,577	98,577	1,844,295		
2015	79,556	79,556		4.2	
2016	56,967	56,967			2.9
2017 2018	37,568 32,300	37,568 32,300	2,049,629 2,117,724	1.8 1.5	

<1> Unless otherwise specified

<2> Net borrowing as a percentage of GDP is calculated by dividing net borrowing by the UK National Accounts version of non seasonally adjusted GDP

<3> As a result of methodological changes introduced due to the implementation of the European System of accounts (ESA) 2010, the European definition of net borrowing is now consistent with the UK's Public Sector Finance definition

<4> EDP = Excessive Deficit Procedure, and relates to the net borrowing (or deficit) published in this bulletin

#### **M8**R

#### Government Deficit and Debt Under the Maastricht Treaty

£ million

#### (Revisions from figures published in July 2018)

General government Gross gross Gross domestic Net borrowing consolidated General consolidated product (GDP) debt as a as a government net debt at nominal at current percentage of percentage of borrowing GDP market prices GDP value **Financial years** -MNY3 YEQG BKTL YEQJ 1992/93 0 0 0 0.0 0.0 0 0.0 1993/94 0 0 0.0 1994/95 0 0 0 0.0 0.0 0 0 0 1995/96 0.0 0.0 1996/97 0 0 0 0.0 0.0 1997/98 0 0.0 0 0 0.0 1998/99 0 0 0 0.0 0.0 0 0 1999/00 0 0.0 0.0 2000/01 0 0 0 0.0 0.0 2001/02 0 0 0 0.0 0.0 0 2002/03 0 0 0.0 0.0 0 0 0.0 2003/04 0 0.0 2004/05 0 0 0 0.0 0.0 2005/06 0 0 0 0.0 0.0 2006/07 0 0 0 0.0 0.0 0 2007/08 0 0 0.0 0.0 2008/09 0 0 0 0.0 0.0 0 0 2009/10 0 0.0 0.0 2010/11 0 0 0 0.0 0.0 2011/12 0 0 0 0.0 0.0 0 2012/13 0 0 0.0 0.0 2013/14 0 0 0 0.0 0.0 2014/15 0 0 0 0.0 0.0 2015/16 0 0 0 0.0 0.0 2016/17 -230 0 0 0.0 0.0 -767 2017/18 0 -444 0.0 0.0 **Calendar years** 1992 0 0 0 0.0 0.0 1993 0 0.0 0 0 0.0 1994 0 0 0 0.0 0.0 0 1995 0 0 0.0 0.0 1996 0 0 0 0.0 0.0 0 1997 0 0 0.0 0.0 1998 0 0 0.0 0.0 0 1999 0 0 0 0.0 0.0 0 0 2000 0 0.0 0.0 0 0 0 2001 0.0 0.0 2002 0 0 0 0.0 0.0 0 2003 0 0 0.0 0.0 2004 0 0 0 0.0 0.0 0 0 2005 0 0.0 0.0 2006 0 0 0 0.0 0.0 0 2007 0 0 0.0 0.0 2008 0 0 0 0.0 0.0 2009 0 0 0 0.0 0.0 0 0 2010 0 0.0 0.0 2011 0 0 0 0.0 0.0 0 2012 0 0 0.0 0.0 2013 0 0 0 0.0 0.0 2014 0 0 0 0.0 0.0 0 0 2015 0 0.0 0.0 2016 -109 0 0 0.0 0.0 2017 -541 0 0 -0.1 0.0 -858 0.0 2018 -3 0.1 1

#### M9 Supplementary Table for the Financial Crisis (1)

Part 1 : Net general government revenue (impact on government deficit)

nillions		2007	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
Α	REVENUE (a+b+c+d)	179	22,779	9,825	4,733	4,693	5,292	2,052	1,629	1,420	836	561	461
a)	Guarantee fees receivable	0	399	2,707	2,290	2,180	920	320	0	0	0	0	0
b)	Interest receivable	179	925	921	2,035	2,513	2,102	1,732	1,629	1,420	836	561	461
c)	Dividends received	0	0	0	0	0	2,270	0	0	0	0	0	0
d)	Other	0	21,455	6,197	408	0	0	0	0	0	0	0	0
в	EXPENDITURE (e+f+f2+g+h)	137	27,228	17,021	3,427	6,421	5,204	4,389	3,111	2,393	1,783	1,760	1,332
e)	Interest payable (2)	0	581	2,935	2,497	5,221	4,059	3,494	2,790	1,922	1,495	1,333	954
f)	Capital injections recorded as deficit-increasing (capital transfer)	0	0	0	0	0	0	0	0	0	0	0	0
f2)	Other capital transfer (e.g. asset purchase)	0	2,468	11,339	0	0	0	0	0	0	0	0	0
g)	Calls on guarantees	0	0	0	0	0	0	0	0	0	0	0	0
h)	Other	137	24,179	2,747	930	1,200	1,145	895	321	471	288	427	378
С	Net revenue/cost for general government (A-B)	42	-4,449	-7,196	1,306	-1,728	88	-2,337	-1,482	-973	-947	-1,199	-871

Part 2 : Outstanding amount of general government assets, actual liabilities (4)

and contingent liabilities £ millions (3)

2 111110110		1											
	Assets (D=a+b+c)												
		2007	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
D	Closing balance sheet	0	59,521	93,646	178,176	131,863	140,259	130,177	121,802	80,189	61,789	48,646	32,766
a)	Loans	0	17,859	25,829	2,963	2,140	1,536	1,340	926	0	0	0	0
b)	Debt securities (4)	0	5,000	0	0	0	0	0	0	0	0	0	0
c)	Equity and investment funds shares/ units	0	12,448	45,610	57,694	29,587	46,786	53,188	53,330	34,548	26,118	27,590	20,415
d)	Other assets and liabilities of general government entities (5)	0	24,214	22,207	117,519	100,136	91,937	75,649	67,546	45,641	35,671	21,056	12,351
	of which: Deposits	0	2,963	0	11,275	9,244	10,072	7,527	9,812	6,514	2,235	1,914	767
	of which: Accounts receivable	0	21,251	22,207	10,263	4,696	3,331	2,401	1,692	1,038	1,018	911	1,045
e)	Liabilities and assets outside general government under guarantee (6)	M	M	M	M	M	M	M	M	M	M	M	M
f)	Securities issued under liquidity schemes (7)	M	M	M	M	M	M	M	M	М	M	М	M
g)	Special purpose entities (8)	М	M	M	M	M	M	M	M	M	M	М	M
	Liabilities (D=a+b)												
D	Closing balance sheet	-1	63,516	112,900	175,476	157,648	143,905	123,667	109,738	72,971	61,569	45,394	35,026
a)	Loans	0	2,719	0	0	0	0	0	0	0	0	0	0
b)	Debt securities (4)	-1	58,518	110,978	67,033	63,981	57,975	54,673	49,248	36,313	34,878	31,879	29,370
c)	Equity and investment funds shares/ units	М	M	M	М	M	M	M	M	М	M	М	M
d)	Other assets and liabilities of general government entities (5)	0	2,279	1,922	108,443	93,667	85,930	68,994	60,490	36,658	26,691	13,515	5,656
	of which: Deposits	0	0	0	0	0	0	0	0	0	0	0	0
	of which: Accounts payable	0	2,279	1,922	874	464	1,275	80	84	0	0	0	0
e)	Liabilities and assets outside general government under guarantee (6)	м	M	м	M	M	M	м	M	M	M	M	M
f)	Securities issued under liquidity schemes (7)	М	М	M	М	M	M	M	M	М	M	М	M
g)	Special purpose entities (8)	М	М	M	M	М	M	М	М	M	М	М	M
1	Outside general government -												
	Contingent liabilities												
D	Closing balance sheet	26,930	309,570	551,231	365,578	168,200	8,000	0	0	0	0	0	0
a)	Loans	М	М	M	М	M	M	M	M	М	M	М	M
b)	Debt securities (4)	M	M	M	M	M	M	M	M	M	M	M	M
c)	Equity and investment funds shares/ units	М	М	M	М	M	M	M	M	М	M	М	M
d)	Other assets and liabilities of general government entities (5)	M	M	M	M	M	M	M	M	M	M	M	M
e)	Liabilities and assets outside general government under guarantee (6)	26,930	125,000	345,537	247,578	89,200	0	0	0	0	0	0	0
f)	Securities issued under liquidity schemes (7)	0	184,570	205,694	118,000	79,000	8,000	0	0	0	0	0	0
g)	Special purpose entities (8)	0	0	0	0	0	0	0	0	0	0	0	0

1. This table relates to activities undertaken to directly support financial institutions. It should not include support measures for non-financial institutions, financial institutions not themselves in need of rescue interventions, or general economic support measures (for example, changes in social benefits or changes in tax rates)

2. Interest payable includes actual interest, where relevant, and imputed interest on financing (see explanatory note).

3. The appropriate valuation for all entries in part 2 is nominal value except for ordinary quoted shares which should be recorded at market value, ordinary unquoted shares which should where possible be valued in line with ESA 2010 957.73-7.79 and debt securities held as assets where market value can be used provided an active market exists and the market value can be reliably determined. In Council Regulation 479/2009, as amended, the nominal value is considered equivalent to the face value. The nominal valuation of certain instruments, notably deposits and various types of bonds, is further specified in chapter VIII.2 of the ESA 2010 Manual on Government Deficit and Debt.

4. By convention, for the liabilities entry under "general government" (which is the impact on Maastricht Debt from activities to support financial institutions), it is assumed that there is a direct impact on government debt from activities which imply a transfer of cash from government (e.g. transfer of cash relating to capital injections, loans granted, purchase of financial assets), except for the impact from direct borrowing. In addition, imputed financing costs should be included.

5. The row 'Other assets and liabilities of general government entities' can include the assets and liabilities of entities that have been reclassified into general government or the assets and liabilities of newly established government defeasance structures. In this case care should be taken to avoid counting the debt effect of the rate of financing twice (see explanatory note). It can also contain assets and/or Maastrich Debt type of liabilities that do not fit on the other lines. In case the line is used a country footnote should be added with an explanation.

6. Guarantees covered are those granted by general government to non-general government units. It does not include guarantees on bank deposits, or guarantees on the liabilities of special purpose entities included below. It is only the value of active guarantees, not the announced ceilings for schemes. It also includes guarantees on assets, whereby government would incur a liability in case of a call.

7. Liquidity schemes included here are those where the government securities used are not recorded as government debt (see the Eurostat Decision and accompanying guidance note for details). By convention, they are recorded in part 2 as "contingent liabilities outside the general government", as for guarantees, though it should be noted that the exposure of government is likely to be limited.

 Special purpose entities included here are those where government has a significant role, including a guarantee, but which are classified outside the general government sector (see the Eurostat Decision and accompanying guidance note for details). Their liabilities are recorded outside the general government sector (as contingent liabilities of general government).
The Eurostat convention for recording missing values is used. This convention uses "M" when something is not applicable or the requested data does not exist.